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#### Exploring How Community Context Informs Variations in Local Perceptions of Forest Disturbance and Land Management in Colorado Over Time

Hua Qin,<sup>ab\*</sup> Jamie Vickery<sup>c</sup>, Christine Sanders<sup>d</sup>, Courtney Flint<sup>e</sup>, Hannah Brenkert-Smith<sup>f</sup>

<sup>a</sup> School of Humanities and Social Science, The Chinese University of Hong Kong, Shenzhen, China

<sup>b</sup> Division of Applied Social Sciences, University of Missouri, Columbia, Missouri, USA

<sup>c</sup> Global Systems Laboratory, National Oceanic and Atmospheric Administration, Boulder, Colorado, USA

<sup>d</sup> Division of Accounting, Business, and Economics, Central Methodist University, Fayette, Missouri, USA

<sup>e</sup> Department of Environment and Society, Utah State University, Logan, Utah, USA

<sup>f</sup>Institute of Behavioral Science, University of Colorado, Boulder, Colorado, USA

\* Corresponding author at: School of Humanities and Social Science, The Chinese University of Hong Kong, Shenzhen, China; Division of Applied Social Sciences, University of Missouri, Columbia, Missouri, USA

E-mail address: <u>qinhuajames@cuhk.edu.cn</u>; <u>qinh@missouri.edu</u>

#### **CRediT** authorship contribution statement

Hua Qin: Conceptualization, Methodology, Investigation, Formal analysis, Writing -Original Draft, Writing - Review & Editing, Project administration. Jamie Vickery: Methodology, Investigation, Formal analysis, Writing - Original Draft, Writing - Review & Editing. Christine Sanders: Investigation, Formal analysis, Writing - Original Draft, Writing -Review & Editing. Courtney Flint: Conceptualization, Methodology, Investigation, Formal analysis, Writing - Original Draft, Project administration, Writing - Review & Editing. Hannah Brenkert-Smith: Conceptualization, Methodology, Investigation, Project administration, Writing - Review & Editing.

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The authors declare that they have no known competing financial interests or personal relationships that could have appeared to influence the work reported in this paper.

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Journal Prevention

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## **Exploring How Community Context Informs Variations in Local Perceptions of Forest Disturbance and Land Management in Colorado Over Time**

4 Abstract: Placed-based socio-economic and biophysical context has been viewed as an essential 5 driver in shaping perceptions of forest risks and land management. Growing evidence of the 6 importance of diverse community context in forested landscapes sets the stage to further consider 7 how people's understandings of their local environment influence natural resource management preferences. However, research to date largely lacks considerations of how community context 8 9 informs social responses to long-term environmental change over time. Using the mountain pine beetle (MPB) outbreak in Colorado, we analyze and compare longitudinal interview and survey 10 11 data collected from nine north-central Colorado communities to understand the relationships 12 between community context and changing perceptions of forest disturbance and engagement with land management. Both qualitative and quantitative findings show that community context 13 framed and continues to inform variations in local perceptions of the MPB outbreak and forest 14 management. Interviews with key informants provided rich narratives on different context-based 15 trajectories in local residents' perceptional responses, while survey data allowed for general 16 17 patterns of evolving community variations (e.g., stable or clearer community clustering, reduced community differences) to be uncovered. We explore methodological implications for 18 community indication and future directions for understanding differing community responses to 19 20 slow-moving environmental change. Incorporating knowledge of changing local contexts and 21 variations can also help practitioners advance toward more dynamic and effective management 22 strategies. **Keywords**: community context; community differences, environmental change; forest insect 23

disturbance; mountain pine beetle outbreak; forest management; longitudinal research 24 25

26

#### 27 **1. Introduction**

28 Community context is increasingly recognized as an influential factor shaping human 29 responses to forest risks and associated land management approaches. Local cultural, social, 30 economic, and environmental factors overlap and interact to characterize the socio-ecological 31 landscapes of communities. A growing body of research on the diversity of local context and 32 community types in forested landscapes has shown that community context influences individual 33 and community-level responses to forest disturbances, wildfire hazards, forest/land management, 34 and wildfire adaptation planning (Brenkert-Smith, 2011; Brenkert-Smith et al., 2012; Christianson et al., 2014; Krannich and Smith, 1998; McCaffrey et al., 2011; Meldrum et al., 35 2018; Paveglio et al., 2015, 2019; Qin and Flint, 2017). These studies have used a range of 36 37 approaches to depict or measure community context (e.g., narrative description, community typologies, community indices/indicators) and to capture relevant contextual effects on 38 39 perceptions and behaviors related to forest risks (e.g., qualitative case studies, correlation analysis, multi-level modeling). Community context research is also logically related to 40 comparative community analysis examining variations or differences in local reactions to social, 41 42 economic, and environmental issues (Qin and Flint, 2017). Thus far, the temporal dimension of 43 community processes has been largely overlooked in the study of community and natural 44 resources (McCaffrey et al., 2013; Qin, 2015). As a result, we are left with an incomplete 45 understanding of the evolving effects of community context and how it informs changing

46 variations in local perceptions of forest and other ecological risks and engagement with land47 management.

Using the mountain pine beetle (MPB) (Dendroctonus ponderosae) outbreak that affected 48 49 large swaths of the Rocky Mountains, we draw upon longitudinal key informant interview and mail survey data to explore how local context shapes the ways in which communities perceive 50 beetle-related risks and forest management over time. Insect disturbances in forests are 51 52 inherently dynamic and subject to cascades of connected disturbances, such as fire, pathogens, 53 introduced species, weather events, and landslides (Dale et al., 2001). The scope of these 54 environmental processes may also only be apparent after they have been underway for a 55 substantial period of time and may have varied effects across large landscapes. Therefore, such 56 slow-moving environmental change may garner less immediate public attention and understanding than abrupt environmental impacts. Building on previous research on local 57 perceptions and actions in response to the MPB outbreak (Flint et al., 2012; Qin and Flint, 2010), 58 this work provides additional insights from an extended temporal lens by revisiting the same 59 study communities. Our data analysis and presentation of findings are structured by two research 60 questions: (1) how do community variations in the perceptions of forest risks and land 61 62 management evolve over time? (2) how are developing local contexts related to differential

community perceptions of a shared, landscape-scale environmental event?
 In the upcoming sections, we ground the manuscript by highlighting literature concerning
 the importance of community context in natural resource management and relevant

66 methodological issues. We then describe the study background, including the MPB outbreak and 67 the study communities in north-central Colorado, and the mixed method design used for this

68 research. In the findings section we present comparisons of qualitative and quantitative findings

69 on community differences in perceptions of forest risks, perspectives on forest industry and

70 management, and relationships with land management entities across two study phases. We

71 conclude by discussing how factors comprising community context coalesce to inform varied

72 local responses to the same slow-moving environmental event – and how meaningful attention to

- and incorporation of changing community contexts and variations can guide more effective
- 74 management practice.

### 75

## 76 2. Literature Review

### 77 2.1. The role of community context in natural resource management

78 Research that considers the interaction between humans and the environment commonly 79 places the contexts in which perceptions and actions take place under consideration. Community represents a key scale of analysis in socio-ecological investigations (Beckley, 1998; Field and 80 Burch, 1988; Krannich et al., 2011). Local socio-economic and biophysical vulnerabilities 81 82 together constitute community risk context in conceptual frameworks of household and 83 community responses to risks and disasters (Flint and Luloff, 2005; Qin et al., 2015b). In a 84 similar vein, a matrix approach to understanding the human dimensions of forest fire emphasizes the intersection of biophysical, demographic, cultural, and socio-economic characteristics 85 forming the backdrop for complex relationships between human communities and natural 86 87 resources (Gordon et al., 2013; Luloff et al., 2007). Paveglio and colleagues (2009) also posit that local capacity to adapt to wildfire and other hazards are structured by diverse community 88 social context encompassing demographic dynamics, place-based knowledge or experience, 89 90 access to scientific or technical information, and the interactions and relationships among 91 community residents and decision-makers (e.g., land managers). Such diversity is also evident in variation in public acceptability of forest management techniques intended to reduce wildfire riskand improve forest health (Brenkert-Smith et al., 2023).

From a broader landscape ecology perspective, the traditional inquiry on landscape 94 95 heterogeneity may provide a conceptual foundation for the exploration of community context and variations in social-ecological research as well (Flint et al., 2012). To promote successful 96 management of rapidly changing environmental conditions, it is essential to energize multi-97 98 disciplinary perspectives to integrate biophysical, social, and economic implications of landscape disturbance (Pickett et al., 1997a). Although landscape heterogeneity is a cornerstone of research 99 on ecological change and disturbance (Wiens, 2000), human perceptual components of landscape 100 101 heterogeneity are often overlooked creating a missing link for managing disturbances across 102 diverse landscapes. From an ecological standpoint, heterogeneity is "an important principle of conservation" (Ostfeld et al., 1997, 5) and "the root of biological diversity" (Ostfeld et al., 1997, 103 6) at all levels or scales of ecological organization. Heterogeneity is critical to ecosystem 104 105 structure and function (Christensen, 1997; Meyer, 1997) and some suggest that management 106 trends toward maximizing homogeneity in forest systems "bodes ill for the long-term biological 107 sustainability and adaptability of the land" (Maser, 1994, 67). Others suggest that efforts to 108 manipulate heterogeneity may or may not produce desired management outcomes depending on 109 the degree to which scale, organism response, and form of spatial heterogeneity have been 110 incorporated appropriately (Wiens, 2000). Natural disturbances are often viewed as important 111 sources of heterogeneity, but there are differences of opinion on the role of anthropogenic 112 disturbances. Wiens (2000) suggested that anthropogenic disturbances, such as land use, development, and resource extraction, tended to homogenize landscape patterns. Others suggest 113 114 that these human activities alter natural heterogeneity or impose patchiness upon landscapes 115 (Ostfeld et al., 1997; Pickett et al., 1997a). Thus, landscapes influenced by both human and 116 natural processes may reflect competing influences on spatial heterogeneity at different scales.

117 Academic journals such as Urban Ecology and Landscape Ecology are increasingly 118 publishing research integrating socio-economic jurisdictions and human settlement patterns in 119 investigations of ecological heterogeneity and outcomes (e.g., Milovanović et al. 2020; Nassauer, 120 1995; Nassauer and Opdam 2008). Commenting on the need to fully address the political and 121 social dimensions of landscape ecology, Pickett et al. (1997b) argued that more integrative 122 research and a long-term perspective are needed to understand the role of humans in ecosystems 123 and landscape heterogeneity, beyond their basic structural or jurisdictional manifestations. 124 Nassauer (1995) also suggested that in order to improve ecological functions of landscapes, 125 landscape ecologists should understand how culture influences landscape perception and how 126 human values change, conflict, and influence landscapes over time.

Existing literature has provided abundant evidence for the important role of community 127 128 context and heterogeneity in natural resource use and management. For example, scholars have 129 found that understanding social context is essential for creating effective and appropriate natural 130 resource and land management policies, including how community decision-making occurs (Brunckhorst 2010; Kakovannis et al., 2001; Krannich and Smith, 1998; Nursey-Bray, 2011). In 131 132 the case of forest risks, research on wildfire mitigation and adaptation has shown that perceived 133 efficacy and appropriateness of various forest management approaches are informed, in part, by 134 the unique political, social, economic, and environmental factors that characterize communities 135 (Brenkert-Smith, 2011; Paveglio et al., 2015, 2016, 2019). Qin and Flint (2010) also found in 136 their study of human responses to forest insect disturbance that biophysical and social

137 characteristics of communities had significant influences on whether and how residents took 138 actions in response to the MPB outbreak in Colorado.

139

#### 140 2.2. Measurement and indications of community context

141 Community social science has nurtured a range of creative research designs and methods 142 (Luloff, 1999). There have been increasing investigations on the ways to capture community 143 context and analyze its influences on individual perceptions and behavior (Luke, 2005; Oin and 144 Flint, 2010, 2017). Community researchers often rely on qualitative narratives to depict various aspects of local context such as histories, cultures, economies, institutions, and social relations 145 146 (e.g., Brenkert-Smith, 2011; Bruno et al., 2022; Huntington et al., 2006). Many of these 147 community characteristics can also be quantitatively measured using primary or secondary demographic, socio-economic, and biophysical data (e.g., Dolisca et al., 2009; Flint and Luloff, 148 2007; Mattarita-Cascante et al., 2017; Scherzer et al., 2019). Such processes often involve the 149 150 construction of composite community indices broadly representing local conditions within specific sectors (socio-cultural, economic, environmental, etc.) or across multiple dimensions 151 152

(resilience, vulnerability, sustainability, etc.).

153 Both qualitative and quantitative contextual information can be readily used to develop community typologies organizing cases and data according to selected criteria. A community 154 155 typology can be considered as an abstraction of local context that helps to guide research 156 practices and policy making (Luloff et al., 2007). For example, community clusters based on 157 social and biophysical risk context facilitated analysis of local responses to forest insect disturbances in both Kenai Peninsula, Alaska and the north-central Colorado (Flint and Luloff, 158 159 2007; Flint et al., 2012; Qin et al., 2021a). To understand wildland urban interface (WUI) 160 communities' adaptive capacity to wildfire, Paveglio and collaborators (2015, 2019; Carroll and Paveglio, 2016) also utilized an archetype scheme to organize the various social contextual 161 162 factors and characteristics that determine acceptability and relevance of forest management 163 strategies. Each archetype is situated along a series of continua of community-level trust and 164 preferences regarding government and agency collaborations, communication networks,

- 165 financial resources, and expectations of firefighting services.
- 166

#### 167 2.3. Capturing community contextual effects

168 Scholars in community science have also developed varied approaches to examine the 169 effects of community contexts on socio-economic and ecological phenomena at individual, household, and community scales. The most straightforward strategy is to conduct detailed 170 171 comparisons of community case studies using both qualitative and quantitative data (e.g., 172 Brenkert-Smith, 2011; Paveglio et al., 2016; Matarrita-Cascante and Trejos, 2013). Qin et al. 173 (2017) also showcased the potential usage of qualitative comparative analysis (QCA) in an 174 exploratory study of factors influencing the outcomes of community-based natural resource 175 management. More quantitative methods of analyzing community contextual effects often entail the inclusion of community-level social, economic, and/or environmental indicators in bivariate 176 analyses or multivariate statistical models (e.g., Besser, 2009; Dolisca et al., 2009; Flint and 177 178 Luloff, 2007; Oin and Flint, 2010, 2017). When community sub-datasets are sufficient and 179 balanced, researchers may also organize statistical analyses by community and compare results 180 for individual study sites (e.g., Greider et al., 1991; Qin and Flint, 2010, 2012; Smith et al., 181 2001).

182 As not all community features and processes (perspectives, capacities, etc.) can be readily 183 measured, an alternative approach is to collect relevant information from individuals and/or families and then aggregate results at the community level (Luloff, 1999). Meanwhile, the 184 185 conditional effects of local contexts can be generally evaluated by checking the variations across individual communities regarding particular aspects or areas of interest. Such analyses may 186 187 involve testing variance statistics across a large set of community units (e.g., Meldrum et al., 188 2018) or checking specific differences among a relatively small number of participant groups 189 based on study communities (e.g., Brenkert-Smith et al., 2023; Flint, 2006; Krannich and Smith, 1998; Mayagoitia et al., 2012; Paveglio et al., 2019; Parkins and MacKendrick, 2007; Toman et 190 191 al., 2014).

192

## 193 *2.4. Summary*

While there is considerable literature on community contexts and related effects, their 194 195 temporal dimension thus far has been largely understudied in community-focused research. 196 Previous longitudinal studies on community change can provide direct implications on how 197 community context may evolve over time. For example, Luloff and Krannich (2002) reported 198 both persistent and changing patterns of social and economic processes in follow-up research on 199 six rural communities in the classic U.S. Department of Agriculture (USDA) Rural Life Studies. 200 Temporal changes in community contextual effects may be examined in restudies replicating 201 original research designs (particularly data collection and analysis) and comparing results from 202 different study phases. Interestingly, existing work in this area was also mostly carried out by 203 rural and natural resource sociologists. In a series of studies of four boomtowns in the 204 Intermountain West region, Krannich and colleagues (Berry et al., 1990; Brown et al., 2005; Greider et al., 1991; Krannich et al., 1989; Smith et al., 2001) found community variations in 205 206 perceived impacts of energy development generally became less salient in the post-growth period 207 while the study communities' positions on several social indicators shifted significantly across 208 stages.

209 In a similar vein, Qin and others (Qin et al., 2015a; Qin and Flint, 2017) used longitudinal 210 survey data from six communities in Kenai Peninsula, Alaska to study changing perceptions and 211 actions related to the spruce bark beetle outbreak. Among other major findings, they discovered 212 both continuity and change in community-level differences in local responses to forest 213 disturbance. In later work on the MPB outbreak in north-central Colorado, community contexts 214 characterized as lower to higher levels of biophysical and social vulnerability (or the lack of 215 amenity) have also been found to differentially influence perceived forest risks, opinions on land 216 management and forest industry options, adoption of beetle-related actions, and temporal 217 changes in varying perspectives and (in)actions (Flint et al., 2012; Qin and Flint, 2010; Qin et al., 2021a). The current paper builds upon previous studies by using longitudinal qualitative and 218 219 quantitative data to tease apart ways in which local biophysical and socio-economic contexts are 220 linked to variations in perceptual aspects of community response to the MPB outbreak in 221 Colorado over time (see Fig. 1). Importantly, this type of work provides researchers and 222 practitioners with a more nuanced and dynamic understanding of the potential effectiveness and 223 appropriateness of various forest management approaches. 224 (Fig. 1 about here) 225

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#### 228 3. Study Background

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#### 230 3.1. The MPB outbreak

231 The most recent widespread MPB outbreak has affected significant portions of the Rocky 232 Mountain region, including parts of Mexico and British Columbia. It has resulted in the mortality 233 of millions of acres of lodgepole pine (Pinus contorta) forests since the late 1990s and early 234 2000s (National Park Service (NPS), 2018; USFS, 2011, 2024). Although rates of infestation 235 have substantially slowed since 2014 in Colorado, MPBs have killed approximately 3.4 million 236 acres of lodgepole pine forests in the state (CSFS, 2020, 2024; Negrón and Cain, 2019). MPBs 237 are part of the forest ecology of lodgepole pine forests in the region, however same-species, 238 same-age forests coupled with warmer winters and drought caused the outbreak to spread in the manner that it did (BBS, 2015; Carroll, 2010). Within the study region (see Fig.2), which 239 includes the towns of Breckenridge, Dillon, Frisco, Granby, Kremmling, Silverthorne, Steamboat 240 241 Springs, Vail, and Walden, the outbreak has affected approximately 1.6 million acres (CSFS, 242 2020, 2024).

#### 243

(Fig. 2 about here)

244

245 3.2. Study communities

In this section of the paper, we use secondary sources to briefly orient the reader to the 246 247 contextual information (e.g., local histories, economies, impacts resulting from the MPB 248 outbreak) on the study communities. Table 1 presents an overview of these communities, including forests affected at the county and community levels, population sizes, and social 249 250 vulnerability considerations. The communities represented in this study range in their 251 biophysical, social, and economic characteristics, which provide a broad biophysical and socioeconomic backdrop for each of the communities and their variations in vulnerability and 252 253 response to ecological and social disturbance. The communities can be divided into two 254 overarching clusters based on the percentage of surrounding forests affected by the MPB 255 outbreak as well as a community social vulnerability index. The higher vulnerability cluster 256 includes Granby, Kremmling, and Walden while the lower vulnerability cluster includes 257 Breckenridge, Dillon, Frisco, Silverthorne, Vail, and Steamboat Springs. In the initial study phase, biophysical data on forest cover taken from the National Land Cover Database and the 258 259 U.S. Forest Service (USFS) were integrated with socio-economic data including demographics, 260 employment, and housing from the US Census and recreational data from USFS maps to create a community-level amenity index (Flint et al., 2012). The index scores were standardized to allow 261 for comparison and ranking across communities. We organized community descriptions and the 262 presentation of findings by local amenity context as community clusters based on the amenity 263 and vulnerability conditions are generally consistent: lower/higher amenity = higher/lower 264 265 vulnerability. 266

#### (Table 1 about here)

267 Throughout the nine communities, population sizes span from roughly 600 in Walden to over 12,000 in Steamboat Springs (see Table 1). Several towns located within Summit County, 268 269 Colorado (Breckenridge, Dillon, Frisco, and Silverthorne), Vail, and Steamboat Springs are 270 known for their year-round recreation-based resorts, which drives the local and regional economies in these areas. Other communities (Granby, Kremmling, and Walden) historically 271 272 have economic foundations in agriculture, ranching, and extractive industries, which continue to 273 play significant roles in their local economies (KCC, 2024; NPA, 2013). However, local

economies in these communities (particularly Granby) are becoming increasingly recreationbased as these areas provide a number of seasonal and year-round recreational opportunities
given their proximity to national forests and parks (GCCTB, 2024; North Park CO, 2024).
Hunting, fishing, snowshoeing, and cross-country skiing exemplify the growing recreation-based
economic dependence of communities that were once considered to have predominantly
resource- or extraction-based economies.<sup>1</sup>

280 Breckenridge is a community located in Summit County, near the base of the Rocky 281 Mountain Tenmile Range. The town's official 1859 founding corresponded with infrastructure 282 developments (e.g., post office, railroads) to support metals prospecting activities that ultimately 283 offered varied levels of economic opportunity until gold dredging ceased in 1942. The town 284 nearly disappeared in the 1950s as the population dwindled and many structures were destroyed 285 by fire or abandonment. By the 1960s, lumber industry had staked the area for its first ski resort development. This, coupled with the westward expansion of the U.S. interstate system, became 286 287 the impetus for a transition to amenity-centered economic development (Mather, 2024). Today, with a population of over 4,800 residents, parts of the town are architecturally preserved and 288 289 protected by a National Historic Register designation (NPS, 2024). However, its social-cultural 290 pulse centers on a thriving, year-round outdoor recreation economy (NWCCOG, 2024a).

291 Dillon is a central Summit County community with a history as a trading post town that 292 "was constantly moving", most recently due to the creation of the Lake Dillon Reservoir in the 293 1950s-60s. Throughout its history, Dillon's proximity to major transportation hubs supported it 294 emergence as a hub for multiple industries of the day, such as mining, logging, and ranching 295 (Summit Historical Society, 2024). At present, the town's geographical location enables access 296 to multiple ski resorts, trails, and other outdoor recreation. Similar to other Summit County 297 communities, the majority of Dillon's residents are employed by the tourism industry (Dillon 298 Colorado, 2024).

Frisco was incorporated in 1880 with its establishment dating back to the century's gold rush era as mining operations sprawled across the region (Dutta, 2019). It is a community with approximately 2,900 residents. Frisco is also located in central Summit County, economically benefiting from expansive mid-20th century investments in rail, highway, and water systems. It has been labeled the "Main Street of the Rockies" due to a vibrant downtown and locality that places it within 30 minutes of several ski resorts, many of which employ the town's residents (Town of Frisco, 2024).

The Silverthorne area in Summit County experienced early development effects of 1870s and 1880s gold prospecting in Summit County, yet it became more populated when it functioned as a Dillon Reservoir worker camp in the 1960s construction (Silverthorne Colorado, 2024). The town was officially incorporated in 1967, and as of 2020 had 4,402 residents. For much of its recent history, it has been both a stopover locale for broader regional tourism and an entry point to a vast Gore Range trail network (Uncover Colorado, 2024a).

The town of Vail as people know it today was established as a ski community. After it was incorporated in 1966, Vail marketed itself and continued to grow as a ski resort destination (Town of Vail, 2024). The town is home to the first gondola lift in the United States and became

<sup>&</sup>lt;sup>1</sup> Overall, the three lower-amenity (or higher-vulnerability) communities are transitioning to varying degrees from extractive industries such as ranching and logging to more of a natural resource amenity orientation for retirees, second homeowners, and recreationists. Older traditions die hard among longer term residents in these communities and there is some evidence of the classic "culture clash" between new and longer standing residents (Smith and Krannich 2000).

even more recognized as a ski resort after it made headline news that Gerald Ford, who became
president in 1974, owned a home in the town (Town of Vail, 2024). Home to the 2015 Alpine
World Championships and the Burton U.S. Open Snowboard Championships, which attracts
professional athletes from around the world, Vail is a prominent international destination (Town
of Vail, 2024). In addition to the area's characterization as an international ski and snowboard
resort, Vail prioritizes environmental health. The town's sustainability initiatives aim to
drastically reduce the area's carbon footprint (Town of Vail, 2018, 2024).

322 A stark majority of businesses in Vail are directly or indirectly connected to the ski and 323 tourism industries, and the area is heavily reliant on tourism-related sales taxes for revenue 324 (Romer, 2016; Town of Vail, 2018, 2024). Notably, however, Vail also houses the worldrenowned Steadman Hawkins Clinic where many high-profile athletes receive treatment for 325 various injuries and the renowned Shaw Cancer Center that serves patients in the region and 326 327 more broadly. Coinciding with the high quality of life in Vail, however, are issues that residents 328 and individuals desiring to move to the area encounter, such as high costs of living, a lack of 329 sustainable job opportunities, healthcare costs, and access to mental health services (Blevins, 330 2019; Bannow, 2019; Williams, 2019).

331 Steamboat Springs, with a population of 13,224 as of the 2020 Decennial Census, was 332 incorporated in 1900 by wealthy businessmen drawn to the area's mineral springs. The town is located in the Yampa Valley, an area that has great cultural and spiritual significance to 333 334 indigenous tribes of the region (City of Steamboat Springs, 2024). By the early 20th century, 335 ranching and related agricultural activities were well-established, and the newly established rail 336 lines facilitated the emergence of coal operations in Routt County (Routt County Colorado, 337 2024). The first ski resort was developed in 1961. Today, Steamboat Springs is a vibrant 338 community with year-round recreation and diverse industry presence (City of Steamboat Springs, 339 2024).

340 Incorporated in 1864 and founded in 1905, Granby, Colorado was built along the Denver, 341 Northwestern, and Pacific railroad (Destination Granby Colorado, 2024; GCCTB, 2024; Woods, 342 N.D.a). Granby's close proximity to Hot Sulphur Springs to the west, Winter Park Ski Resort on 343 the eastern part of the county as well as its own smaller resort, Granby Ranch, affords residents 344 and visitors a number of recreation-based activities. However, industries such as logging and 345 ranching also characterize the local economy and history of the community/region (Destination 346 Granby Colorado, 2024; Town of Granby, 2024). Overall, Granby represents more of the 347 business center of Grand County as it is centrally located within the county.

348 Granby is in east Grand County that accounts for most of the local tourist-based 349 economy. People who live in the Grand Lake, Winter Park, or Fraser areas represent more resortbased communities, whereas other parts of the county, such as Kremmling and to a lesser extent, 350 Granby, still maintain logging, agriculture, and ranching as key elements of their local 351 352 economies. Many of Granby's approximate 21,00 residents work for resorts or hotels in 353 surrounding areas (Blevins, 2018). Low crime rates and limited amounts of traffic characterize 354 the area, as it is not as directly accessible to visitors compared to Summit and Eagle Counties, for 355 instance. The population continues to grow and more and more homes are being built to address 356 the demand for housing – especially near the Winter Park area (Golden, 2019; Harford, 2019; Renoux, 2018). 357

Located in west central Grand County, Kremmling is a community with a population of
1,509 in the most recent census. The town has its earliest history as a general store strategically
placed within the bounds of the Colorado River, Blue River, and the Muddy Creek (Woods

N.D.b). The town incorporated in 1904 and has maintained an identity as a western town since
its inception. At present, Kremmling is surrounded by Bureau of Land Management (BLM) and
USFS lands that are partially accessible for grazing and recreation activities (NWCCOG, 2024b).

364 With the smallest population (about 600), Walden is unique compared to other areas in 365 the study region given its relative isolation from infrastructure such as chain retail stores, grocery 366 stores, and hospitals. Local residents must travel either to Steamboat Springs, Colorado or 367 Laramie, Wyoming for amenities such as groceries and healthcare. Historically characterized as 368 a resource-dependent community, the local economy in Walden has stagnated over the years, as 369 industries (e.g., mining and forest products) that once characterized the region moved out and the 370 area experienced out-migration of residents (U.S. Census Bureau, 2020). One sawmill in 371 particular, the Michigan River Heights Sawmill (later Louisiana-Pacific Mill), employed roughly 372 half the town (Colorado Encyclopedia, 2024). When this company left the area in the 1980s, Walden experienced an economic downturn. However, recreation activities are becoming more 373 374 of an economic driver for the area given the amount and varying types of recreation present 375 within and around Jackson County (e.g., hunting, fishing, hiking) (Town of Walden, 2024; 376 Uncover Colorado, 2024b). These shifts represent a move from a strictly resource-dependent 377 economy to one that is diversifying into more of a recreation-based economy – especially around

378 hunting.379

#### 380 4. Methods

#### 381 *4.1. Data collection*

382 A mixed methodological approach combining both qualitative and quantitative methods 383 was used in this study to investigate the same research question from different viewpoints 384 (Greene, 2007). We draw upon data from key informant interviews and household mail surveys conducted with residents throughout the study region, as part of a larger study that also involved 385 386 secondary socio-economic and biophysical data analysis and a media analysis of local and 387 regional newspapers. Interviews with key informants provided qualitative data in the form of rich 388 narratives and survey data offered a means of gauging general patterns across larger population 389 samples from the study communities. Altogether, these two approaches allowed the research 390 team to investigate contextual factors across communities and their influences on perceptional responses at household and community levels. 391

392 Key informant interviews were conducted early in the study to explore the range of 393 community experiences across the nine study communities. In the summer of 2006, a total of 165 394 key informant interviews were conducted using a multiple-criteria and snowball sampling 395 methodology (Babbie, 1998; Luloff, 1999). To draw on multiple perspectives in each community, key informants were selected from a wide range of categories: schools, business 396 397 owners, librarians, government leaders, clergy, fire or police, community service, logging 398 industry, environmental organizations, newspapers, longtime residents, and newcomers. In some 399 cases, informants represented more than one category. State and federal forest managers 400 stationed throughout the region were also interviewed at length and are included in the 165 401 interviews.

402 Recruitment and interviews with key informants in the restudy occurred between October
403 2017 to July 2018. In total, we interviewed 54 key informants and met informally with 10
404 additional stakeholders throughout north-central Colorado (see [REDACTED] for a more
405 detailed discussion of methodology). Initially, we identified and attempted to reach contacts from
406 the previous 2006-2007 study for recruitment. When unavailable, we focused on recruiting

407 individuals who filled similar positions throughout the study area, such as law enforcement, fire

408 fighters, fire managers, public officials, and community leaders. Of the 54 people interviewed,

12 had previously participated in the 2006-2007 study. As part of the recruitment process, we

410 informed potential informants about the purpose of the study, why we were contacting them, and

formally requested their participation. Importantly, and as we reiterate in the findings, theperspectives and insights we highlight are representative of key community members and leaders

412 perspectives and insights we inglinght are representative of key community memoers and reader 413 who maintained influential roles in shaping community response and community narratives

414 surrounding the outbreak. Recruitment centered on informants who could speak to broader

sentiments at the community level and beyond; these individuals predominantly hold influential

416 positions in terms of policy, management of, and response to the outbreak.

417 Building on the results of the 2006 key informant interviews, a mail survey was developed and administered in spring of 2007 to 4,027 randomly selected households in the nine 418 study communities (see [REDACTED] for a more detailed discussion of survey procedures). The 419 420 survey was administered using a modified tailored design method and resulted in 1,346 valid responses (a response rate of 38.9% after accounting for undeliverable surveys). A re-survey was 421 422 sent to the 1,346 original respondents from 2007 and 3,000 additional households randomly 423 selected from a new mailing address database purchased from USADATA Inc. in 2018. This 424 follow-up yielded 1,130 completed surveys (a response rate of 32.4% after accounting for the 425 undeliverable), including 460 returned by those who also participated in the 2007 study. Overall, 426 the two survey samples were largely comparable with each other in terms of basic sociodemographic characteristics such as age and gender compositions, educational attainment, and 427 428 household income.

429

#### 430 *4.2. Interview and survey instruments*

431 The 2006 key informant interview instrument revolved around various aspects of local 432 experiences with the MPB outbreak and major components of a conceptual model of community 433 response to forest disturbance by insects, such as perceived MPB impacts, concerns about forest 434 risks, relationships with land managers, and local participation in community activities (Flint and 435 Luloff, 2007; Qin and Flint, 2010). The interview guide in Phase II included questions organized 436 by quality of life and the local economy, changes over time during and following the MPB 437 outbreak, forest management preferences and perception, and forest products industry 438 perceptions. Before every interview, we obtained permission to record. When individuals 439 declined or the location of the interview had noise pollution, we took detailed hand-written notes.

The two surveys used identical questions to gather information on local perceptions of the MPB disturbance and land management. Forest risk perception was measured in the survey by asking the respondents how concerned they were about a series of forest risks, such as forest fire, falling trees, increased erosion and runoff, loss of forests as an economic resource, loss of tourism/recreation, and loss of community identity (responses ranged from "1" not concerned to "5" extremely concerned). Following results of exploratory factor analysis, a general forest risk perception measure was created by calculating the average value of responses to these questions.

The survey also assessed attitudes about a series of statements on forest resources and forest management. The level of agreement or disagreement with the statements were measured on a scale from 1 (strongly disagree) to 5 (strongly agree). Exploratory factor analysis revealed two factors underlying these statements – one for faith in forest industry (including statements such as "forest should be managed to meet as many human needs as possible") and one for trust in forest management (including statements such as "forests are being managed successfully for

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453 a wide range of uses and values"). Composite index variables were created for both factors by

taking the mean of responses to relevant items. Respondents were also asked to indicate their

455 attitudes about a group of four forest industry options: biomass/biofuels power generation, large-

scale timber processing, small-scale timber processing, and niche marketing/production of wood
 products (responses ranged from "1" strongly oppose to "5" strongly support). Additionally,

457 products (responses ranged from 1° strongly oppose to 5° strongly support). Additionary, 458 relationship with resource managers was measured by respondents' levels of satisfaction with ten

459 local or governmental forest management entities such as private landowners, local fire

departments, county government, and USFS (responses ranged from "1" very dissatisfied to "5"

461 very satisfied). Two composite indicators were created to represent average levels of satisfaction

462 with local and governmental land management entities, respectively.

463

## 464 *4.3. Data analysis*

While responses could be explored both at individual and community levels, we draw 465 upon individual insights among critical stakeholders situated within particular community 466 467 contexts. In taking this approach, we intended to show how place-based histories and contexts were inextricably linked to perceptions of forest disturbance and land management. Recordings 468 469 and hand-written notes were transcribed and analyzed using NVivo11 and NVivo12 qualitative 470 analysis software. Beginning with creation of high-level codes informed by the interview 471 instrument, we sorted initial themes by interview question, which led us to more refined codes 472 pertaining to environmental and social change, community participation, and industry perception 473 (see Appendix 1 in the Supplementary Data) (Berg, 2004, Saldaña, 2009).<sup>2</sup>

474 Community variation was also the focus of statistical analysis of survey data. 475 Considering the characteristics of key variables in the dataset, we used the Kruskal–Wallis one-476 way analysis of variance (ANOVA) by ranks test (the non-parametric version of one-way 477 analysis of variance) to examine community differences in perceptual indicators and then 478 compare results across study phases. Moreover, given the partially correlated nature of our 479 longitudinal survey data (a combination of paired and independent observations), we tested 480 temporal changes in major variables for individual communities and the whole study area with 481 the corrected z-test instead of an independent samples t-test (Qin et al., 2018). All statistical 482 analyses were conducted with SPSS Statistics Version 29.0.1.0. Marginally significant results (p 483 < 0.10) were also included in the reporting of relevant results to better indicate temporal changes 484 in the patterns of community variations.

485

## 486 **5. Qualitative Findings**

487

## 488 *5.1. Phase I*

Interviews in the initial study revealed strong variations across the nine study
 communities in terms of perceived MPB impacts and attitudes about forest management.
 Respondents also expressed considerable awareness of these differences and frequently
 compared their experiences to other communities. A Walden resident offered the following
 observation about the need to recognize community differences.

494 "The issues are definitely different in each community. The issues in Steamboat
495 are different than they are here. Although we have the same problem, sometimes a
496 blanket policy is not good because the issues are different. There may be some
497 common themes that some policy decisions can be made on, yes. But each

<sup>&</sup>lt;sup>2</sup> Readers may also refer to [REDACTED] for a more detailed description of the qualitative analysis process.

498community needs to handle it, you know, that benefits their community. Each one499- because each has different values and objectives."

Forest managers recognized the socio-economic differences and related attitudes across
the communities, and they readily referenced the amenity versus extractive industry orientations
of the study communities. A regional forest supervisor highlighted the dramatic differences
between Jackson and Eagle counties:

504 "There are a lot of economic things playing in these counties. Jackson County has 505 1,600 people. They have no ski area. They're still predominantly an ag county. Then you go to Eagle County which has lots of major ski areas, major second 506 507 homes, lots of wealth, huge tax base. They were saying 2 billion dollars all year. 508 Little Jackson county, not geographically, but population-wise, there's no way they can compete with and/or put the amount of county resources or money into 509 helping the problem. Although they're trying to figure out how they can do it from 510 511 a people standpoint. It's a different clientele than you'll find necessarily in resort 512 communities."

513 While space does not allow a full reporting of the rich qualitative information obtained, 514 we focus here on the degree to which sentiments were found to vary by amenity and tree 515 mortality community clusters. Thus, findings from Granby, Kremmling, and Walden (lower 516 amenity communities) are compared with the other six higher amenity communities.

517 Perceived forest risks tied to the MPB outbreak were rather consistent across all nine 518 study communities with some differences based on tree mortality rates or amenity context. 519 Residents from all study communities were highly concerned about negative scenic and aesthetic 520 changes and fire hazard resulting from dving trees. Many described the landscape impacts as 521 "shocking" or "disturbing". A Frisco resident said, "I hate to see all the brown, red, dead trees. It 522 just kills me – kills my heart." A Granby resident highlighted the importance of forest to the 523 region's identity saying, "It's important to how people live. They love the forest and the mountains and the animals and the birds." A Breckenridge resident commented that "When 524 525 you're tourist based, it's important to be beautiful." Projecting the continued aesthetic impact, a 526 Walden resident said, "The few things in the community that actually go well, the hunting and the 527 natural beauty around it, are going to be devastated." Fire was mentioned as a key concern, by nearly every person interviewed and most perceived a higher fire risk to be an inevitable 528 529 consequence of the MPB outbreak as exemplified by a Dillon resident who said, "The primary 530 concern is, above all, the wildfire that follows the beetle. Period." Not everyone perceived forest 531 fire risks to be the number one risk and there were some differences in personal risk perception 532 of fire depending on proximity to forest, but in qualitative interviews, fire concern did not vary 533 substantially by community amenity or tree mortality context.

534 Perceptions of economic ramifications of forest loss ranged from costs associated with 535 removing dead trees to effects on community economies. While interviewees from all study 536 communities had economic concerns, perspectives differed by amenity contexts and levels of 537 financial resources. Respondents from lower amenity communities, where second homeowners 538 and new amenity migrants are mixed with long-time residents with extractive industry 539 orientations, articulated concerns about disparities in ability to absorb costs:

540 *"It's very different from Eagle County, for instance, which is wealthier. If you*541 *have the money to manage it, you may be unhappy about putting \$10,000 into*542 *cutting down trees, but you can deal with it."* (Granby)

543

544	"One of our biggest concerns is our watershed up here. Luckily, we have some
545	very rich people that are logging it for us – very, very, very rich. They're not
546	clearing everything, but they're thinning so that they still have the forest and we
547	still have the watershed." (Kremmling)
548	
549	"If we were to lose our forests, and the economy that comes along with it, the
550	Walden that we're going to be left with is not necessarily going to be
551	sustainable." (Walden)
552	
553	Not all sentiments from lower amenity communities were negative as respondents also
554	highlighted economic benefits from the MPB experience:
555	"I would say some people view it as an opportunity because there's a lot of new
556	businesses that have cropped up because of it. You know, people that spray and
557	people that are taking the trees down and it's definitely had to have had to help
558	the economy in one way I would imagine." (Walden)
559	
560	"It's given the lumber people their jobs back." (Kremmling)
561	
562	For higher amenity community participants, perspectives focused on the economic loss
563	and uncertainty from the MPB outbreak. A Dillon resident pointed out that those with means can
564	cut trees, "It's very costly to harvest trees, but some are doing that, those who can afford it." A
565	Breckenridge resident said, "Our economic base is basically tourism and we're 70% national
566	forest land in the county. Anything that affects 70% of the county is obviously going to be a very
567	important thing in the county." Noting that not all people appreciated risks, a Vail resident said,
568	"There's so many billions of dollars of infrastructure at risk that people don't seem to be aware
569	of although I think they're getting there."
570	The relationship between local communities and resource management agencies varied
571	considerably between lower and higher amenity community clusters. For those in lower amenity
572	communities, considerable distrust and frustration were expressed:
573	"Our roots are in logging and our roots are in timbering. So we feel that the government
574	has ignored this issue to the point where it's gotten to the point of an epidemic and now
575	uncontrollable." (Kremmling)
576	
577	"Private landowners are doing an excellent job of trying to get their places cleaned up,
578	but a lot of them border onto the Forest Service [lands], and that's where the problem
579	is." (Walden)
580	
581	"I think if anyone has a black eye (bad reputation), the black hat (someone who acts
582	immorally), unfortunately right or wrong, it 's the Forest Service. The feeling is that
583	they're not doing anything and that they're just letting it all die." <sup>3</sup> (Granby)
584	
585	In higher amenity communities, better relationships were described, including more
586	understanding of the limitations faced by local forest managers:

<sup>&</sup>lt;sup>3</sup> Explanations of selected American slangs are added in parentheses to facilitate understanding (same below).

"We have a good collaboration with the Forest Service. They have the technical [knowledge]...they virtually have no dollars to help with actual cutting, but they have helped us a lot with the technical aspects of it." (Vail)

"No local community will be able to get anything done. I don't even think any single state will be able to get anything done. The only way we will see something done is if the affected western states pull together." (Breckenridge)

## 595 5.2. Phase II

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596 The findings discussed in this section offer an analysis of the perceptions and 597 perspectives of residents from selected study communities as they pertain to forest management and the forest products industry. The three communities at the focus of this analysis, Granby, 598 599 Vail, and Walden, vary considerably in terms of their local histories and economies, experiences 600 with the MPB outbreak, and historical perceptions around forest management and the forest 601 products industry. They represent distinct points on a spectrum of biophysical and socio-602 economic characteristics – making them uniquely and appropriately positioned for a comparative 603 analysis concerning the role of community context on land management perception and 604 engagement. By grounding these perspectives within particular community contexts, we examine 605 if context continues to frame preferences for and opinions on land management and industry in 606 response to the MPB impacts. Below we first explore perceptions of the forest products industry 607 and note differences across these communities regarding how industry preferences have changed 608 or remained the same over time. In subsequent findings sections, we provide an analysis of 609 interview findings across the three communities pertaining to forest management perception and satisfaction. For purposes of anonymity, we mainly reference informants based on their location. 610 611 Where appropriate, we provide additional detail about the informants, including occupations and 612 years in the community/area. However, in some cases providing additional detail on certain 613 participants would inadvertently reveal their identities due to community size.

614

615 5.2.1. Forest products industry perceptions by community

616 *5.2.1.1. Walden* 

Walden has a long and extensive history with the forest products industry, as it was long
considered a critical part of the economic foundation of the area. Therefore, residents in this
region, as informants explained, tend to be supportive of most forms of industry given the area's
historical reliance on industry for jobs and economic development. For instance, a Jackson
County political official (35+ year tenure) explained that,

- 622 "...basically the inception of the community was all about timber, I don't think they have
  623 any hostile thoughts or any reason not to embrace it if it was to come back, but it's just
  624 not going to happen... [logging is] definitely ingrained in the community. There's still
  625 guys trying to make a living doing it but it's harder and harder all the time."
- Other interview informants shared that the community generally would support the forest
  products industry in the area given that it would be done responsibly. A logger and firefighter in
  Walden (~40 year tenure) explained,
- 629 "Yes, I think they would support nearly anything. We run a little tiny sawmill here on our
  630 place. Some of the logs we cut we saw, and then we build barns out of them. I think
  631 anything here ... if you came in and felt that you could do a reasonably clean job, it
- anything here ... if you came in and felt that you could do a reasonably clean job, it
  would be accepted by the community."

In sum, while informants acknowledge the minimal likelihood of having a viable, largescale forest products industry in the area again - many also recognize the attainability of
recreation as an increased source of economic capital to the area. Further and despite its decline,
given the history of logging in and around Walden, informants noted a continued sense of
community support for the forest products industry if it is economically sustainable and
environmentally responsible.

639 640 *5.2.1.2. Granby* 

641 Similar to Walden, logging and the forest products industry have historical roots in 642 Granby and Grand County more broadly. One informant in Granby (30+ year tenure) explained 643 that logging is historic to the area: "It's part of the foundation of the whole county. Whether it's from building the ski areas to German POWs (prisoners of war) that cut way back in (being 644 deeply located within a particular area)...that were over here [pointing toward Fraser and 645 646 Kremmling], there's a lot of people that have roots in the logging industry." Support for the 647 forest products industry, according to interview informants, remains strong throughout parts of 648 the county. In an interview with two firefighters in Grand County (20- and 28-year tenures, 649 respectively), they shared the following when asked about residents' support for the industry:

- 650 Grand County Informants: I think they're for it. One of the things that has come out of 651 this is we've got two facilities -- one in Grand County [and] one up in North Park, that do 652 the pellets for pellet stoves and stuff. I think there was kind of a big push here, eight years 653 ago or whatever... And we got another lumber mill moved in over there in Parshall and 654 they seem to be going gangbusters (going with great enthusiasm). I don't think there's 655 any pushback on the logging locally. The only complaint I've heard is when they 656 occasionally pull down a power pole or something because they're stacked too tall or 657 whatever.
- 658 *Interviewer:* Have these attitudes changed over time, since the beetle outbreak
  659 especially?
- 660 *Grand County Informants*: Grand County traditionally has been really rural and
  661 rugged, I'm going to say. I think they've always been supportive as long as I've been here.
  662 Logging's part of the way of life and it just happens.

Notably, logging and the forest products industry, while rooted throughout parts of the county,
predominantly characterizes Granby and other towns such as Kremmling. This is in contrast to
the eastern part of the county home to Winter Park Ski resort - making Grand County's economic
base rather diverse instead of being heavily reliant (one way or the other) on extractive industries
or amenity-based services.

669 5.2.1.3. Vail

668

Out of all the communities included in the larger study, and especially in relation to
Granby and Walden, Vail informants report more hesitancy and aversion in their community
toward the forest products industry. Much of this has to do with the image of Vail as a premier
resort area. For instance, as one Eagle County-based informant (22-year tenure) who works out
of Vail shared,

675 "We have an allergic reaction to [the forest products industry] in [our] resort region. I
676 think this is an impediment to some of the challenges we're talking about. We talked

about managing the forests... There's still an ethos that's not Gifford Pinchot (the first
Chief of the USFS) ethos of managing the forest."<sup>4</sup>

A city-level administrator working on wildfire mitigation in Vail explained that "Vail has been
 *referred to by many people as Disneyland in the mountains. They want that perfect facade.*

681 Logging by far does not fit within that perfect facade." However, some informants explained that

there may be some levels of acceptance for industry given that it is environmentally friendly and

sustainable. An employee for the town of Vail (10-year tenure) argued that the industry "would *have to be zero emissions*" for there to be support among residents.

Another Vail informant (12+ year tenure) shared that since the timber and forest products
industry does not contribute - and historically has not contributed - to the local economy,
conversations around the industry are minimal.

688 *Interviewer:* Do you think that the community would support a forest products industry
689 *here in any form?*

690 Vail Informant: "I don't know. Question mark. Again, it's a tough thing to establish in
691 Vail given all of the other competing interests that are producing a lot more money... it's
692 not like Grand County where you really seem to have potential and an existing forest
693 products industry there. I think it was all pushed out when the tourism boat sailed. It's
694 just that timber value doesn't trump the recreational and land value of Vail."

695 Comparatively speaking, while Granby and Walden have rich histories associated with the forest 696 products industry, Vail has become characterized as a year-round resort destination. The forest 697 products industry and extractive industries more generally do not fit the "mold" of Vail and 698 Vail's environmental values.

699

701

700 5.2.2. Forest Management Perceptions by Community

702 5.2.2.1. Walden

703 Walden and the North Park region of Colorado more broadly have a unique history with forest management that continues to color management perceptions today. Given the large 704 705 amount of federal land located in the county (BLM 2017; USFS 2024), the town of Walden has 706 had decades of interaction with federal land management agencies, such as the USFS and BLM. 707 Informants shared that many community members feel that the forest has not been managed 708 properly for some time, which they attribute to bureaucratic constraints and a general lack of 709 acknowledgement and receptiveness among federal land management agencies to community 710 needs and desires. In particular, what residents perceive as a lack of recognition of and care 711 toward community preferences of forest management over time (e.g., constraints around 712 allowing timber sales to local loggers and companies) has produced increased levels of distrust 713 toward federal land management agencies among residents (this is also reflected in the survey 714 report for Walden and nearby towns (Rand, Coalmont, and Cowdrey) [REDACTED]). 715 While in the field in Walden, we frequently heard of negative community perceptions of 716 forest management among informants. One person exemplified this sentiment, stating that local

717 people are not "fond of Smokey Bear (the symbol for forest fire prevention in the United States)

*in this part of the country.*" Compared to Vail, for example, informants in Walden shared that thecommunity places a substantial amount of blame on federal land agencies for mismanagement

<sup>&</sup>lt;sup>4</sup> Gifford Pinchot is referred to as "the Father of American Forestry." He promoted conservation and sustainable land-use as an approach for managing public lands. More information is available via U.S. Department of the Interior 2017.

and overgrowth that allowed the outbreak to flourish. As a result, many informants report low
levels of satisfaction toward forest management - the lowest throughout the study region (also

see [REDACTED]). A few Walden community members, including two Jackson county-level

723 officials that we interviewed (70- and 8- year tenures, respectively), explained that dissatisfaction

with forest managers is also a "*lack of listening to your community*" and that "*we don't think we* 

*have any influence on forest management decisions.*" Expressing the sense of self-reliance in

726 Walden, one of them who was based in that community shared,

- "We as a community don't like the government, including us, including the ones that we
  actually elect. We're just very, I don't know what to call it. It's like "code of the West (a
  set of unwritten, informal principles shaping the American frontier and cowboy
- 730 *culture). "We're just a very self-sufficient, self-sustaining community."*

Another community informant (20-year tenure) detailed his community's disdain toward federal
 forest management:<sup>5</sup>

Walden Informant: We feel that [forest management agencies] have public hearings
because the law requires them to have public hearings. But it has no impact or influence
on decisions at all.

*Interviewer:* And why do you think that is? Do you think it has something to do with your
location, the area's location in the state?

Walden Informant: No, I don't think it has anything to do with location. I think it's just ...
The Forest Service, BLM, Fish and Wildlife, they're just huge bureaucracies. They rely
on studies and expert opinions from people living in New Hampshire.

741 Some informants from Walden argued that they also feel overlooked in part because of the 742 relative size of their community compared to others, such as Steamboat Springs and Vail. Given 743 the low number of residents in the community, informants explained that community members 744 feel overlooked and as "not important" due to a lack of weight their opinions carry. This unique 745 history and context culminate into a community culture that emphasizes individual efforts toward 746 mitigation rather than a reliance on/trust in land management agencies to accomplish mitigation.

747

## 748 5.2.2.2. Granby

749 Informants from Granby generally report relatively higher levels satisfaction with forest management compared to initial findings from 2007, although some report feeling as though 750 forest management was poorly executed due to a "hands-off" approach that allowed for 751 752 overgrowth and contributed to the decline of the forest products industry in this region. 753 Relatedly, some informants report perceptions of poor or a lack of communication among forest 754 managers regarding work conducted (or not) in the forests, and why, or a sense that managers do not listen to community concerns and desires. For instance, as a logger in Granby (25-year 755 756 tenure) argued, "Our forest managers are supposed to be subservient to the public that lives 757 here, but they really aren't. I think at least on a federal level." In addition to these sentiments, 758 concerns continue to focus on the lack of available resources for federal land management 759 agencies to address an increasing number of forest hazards, largely in reference to the MPB 760 outbreak. Given the significance of logging and forest products to Granby's (and Grand County's

more broadly) economic base, multiple informants shared that it seemed easier in the past for

<sup>&</sup>lt;sup>5</sup> Despite these perceptions, some informants reported increased levels of satisfaction with forest management now that they have a new forest manager for their region. They felt that the previous manager did not listen to their concerns and was largely unavailable.

industry to work with forest managers to ask for timber sale contracts or permits. Several

informants from across the entire study area acknowledged the predicament of extractinglodgepole pine, explaining that the cost for extraction and transport to a processing facility

765 outweights the benefits. For instance, lodgepole pine is not a lucrative resource given its 766 relatively small diameters compared to larger trees used in construction.

767 Multiple informants throughout Granby reported that the outbreak sparked a general shift 768 in thinking that recognized the need for proactive forest management, acknowledging that 769 preexisting conditions in the forest (e.g., overgrowth, same-species, same-age forests) 770 exacerbated the effects of the outbreak. Before the MPB outbreak, as two state-level forest 771 managers (26- and 8-year tenures, respectively) working within Grand County explained, it was 772 a tough "sell" to implement proactive forest management strategies: "So people have learned to accept forest management, in general, in this county." A former newspaper editor (roughly 50-773 year tenure) based in Grand County stated, "People have become more receptive toward thinning 774 775 and clear cutting as a way to control risk from wildfire than before."

776 777 *5.2.2.3. Vail* 

778 Vail informants overwhelmingly reported higher levels of satisfaction with forest 779 management compared to Granby and Walden area informants, explaining via interviews that 780 they feel that forest managers have been communicative and taken time to form good 781 relationships. Several recognized the constraints that forest managers face due to a lack of 782 funding, resources, and human power. For instance, as a county-level elected official based out 783 of Vail (24-year tenure) expressed, "we love our local forest rangers and forest managers. We 784 think they do a good job," adding an acknowledgement that more funding is going toward 785 fighting fires than to mitigation. Another informant (10-year tenure) working for the town of 786 Vail explained that,

"So, [forest managers] have got their hands full, and I think that they're doing a really
good job. I would say the community, you know, really respects the Forest Service's role,
and the folks that are there, but they're just understaffed. Could we do better? Yeah,
maybe. But I think there's good partnerships with the town and the Forest Service.

791 This was a common sentiment among many informants, although it is unclear to what extent and 792 whether the general public and residents of these communities are also aware of these 793 constraints.

794 Historically, Vail represented the opposite end of the spectrum in terms of historical 795 support for forest management compared to Granby and Walden. Before the outbreak, as some 796 forest managers and wildland fire experts explained, it was difficult to get anything done in the 797 forests given community pushback. However, as with other communities throughout the study 798 area, Vail informants reported a shift in thinking about forest management from one that used to 799 be more "hands-off" to increased support for proactive forest management following the 800 outbreak ([REDACTED]). Although hesitation remains for management activities that are "in 801 sight" or clearly visible to the public, there is a sense that the Vail community has increasingly 802 recognized the need for forest management.

To sum up, sentiments around logging and the forest products industry varied clearly among the three areas, with Granby and Walden reporting higher levels of support for this sector compared to Vail where there is not a recent history of large-scale logging. Informants from across Granby, Vail, and Walden also reported varying levels of satisfaction (both personally and at community levels) with forest managers in their respective regions. Taken together, the findings demonstrate how local histories and context coalesce to explain unique trajectories
 across communities in response to the same slow-moving environmental event.

810

### 811 6. Quantitative Findings

812 We here present survey results on evolving community variations in local perspectives on 813 the MPB beetle disturbance. Table 2 summarizes community differences in forest risk perceptions at the two study stages. Overall, although perceived forest risk declined across the 814 815 study area (corrected z-test = 13.3, p < .001), the general pattern of community differentiations 816 remained stable and even became further reinforced to some degree. Walden respondents 817 indicated the highest level of forest risk perception in both phases while Kremmling became 818 similar to Walden and more different from some of the communities in the higher amenity 819 cluster over time. This trend of increased community clustering was also observed for the 820 perceptions of several specific forest risks including falling trees (see Fig. 3a), the impact on 821 livestock grazing, the loss of forests as an economic resource, the loss of scenic/aesthetic quality, 822 the loss of tourism/recreation, and the impacts on property values. Concerns about the decline in 823 wildlife habitat, increased erosion and runoff, and the loss of community identity continued to be 824 more elevated in Walden than in some or all of the other study communities. There was largely no significant difference among the nine communities in the perceived risk of invasive plant 825 826 species in either phase. Additionally, the re-survey data demonstrated a convergence of forest 827 fire risk perception at a rather high level as those community differences identified in Phase I 828 mostly disappeared (see Fig. 3b).

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- 830

840

#### (Table 2 about here) (Fig. 3 about here)

831 Results on the changing variations in community perspectives on forest industry and management show a generally consistent pattern across individual variables (see Table 3). 832 833 Compared to the more amenity-based communities, those in the lower amenity cluster 834 (particularly Kremmling and Walden) still exhibited more support for forest industry in general 835 and specific industry options while indicated less trust in forest management (see Figs. 3c and 836 3d). In Phase II, although respondents from Granby continued to voice relatively strong support for large- and small-scale timber processing, they became more like those from the higher-837 838 amenity communities and differed from Kremmling and Walden participants in attitudes about 839 forest/forestry-related issues.

(Table 3 about here)

841 Furthermore, as shown in Table 4, there were fewer community differences in the 842 aggregate satisfaction with local entities in the re-study. Nevertheless, the clustering of 843 individual communities still existed or became relatively clearer regarding opinions on private logging companies, local fire departments, and homeowner associations (see Fig. 3e). This 844 845 pattern of temporal changes is even more obvious for community variations in the satisfaction 846 with governmental land managers at different scales. While views on these entities became more 847 positive across the board, satisfaction levels were still generally lower in communities of the 848 lower-amenity cluster, especially Kremmling and Walden (see Fig. 3f). 849 (Table 4 about here)

The survey data also demonstrate detailed evolvement of perceptional responses in individual study communities during the study period (see Tables 2–4). While the aggregate levels of most of these perceptions changed significantly over time, the extents of temporal adjustments within communities varied considerably across major variables in the analysis. There were significant changes with respect to some aspects (e.g., concerns on increased

erosion/runoff and the impact on property values, trust in forest management, satisfaction with

the USFS in all or most of the nine communities. In contrast, such outcomes in several other

indicators were only manifested in a specific community cluster (e.g., concern on the impact on
livestock grazing, support for niche marketing of wood products) or a few communities (e.g.,

support for biomass/biofuels power generation, satisfaction with private logging companies). For

support for biointable of the generation, substantiation with private (sigging companies). 860 specific variables (e.g., concern on forest fire, support for large scale timber processing),

- 861 communities might exhibit deviations from the overall trend observed across the study area.
- 862 Compared to other study sites, two of the lower-amenity communities (Kremmling and Walden)
- showed relatively fewer significant changes in local perceptions of forest risks and management.
- 864

## 865 7. Discussion

Community context remains a critical area of exploration for understanding local 866 867 responses to long-term environmental change. As we presented through interview data, key 868 informants across communities within the study area expressed differing views on MPB impacts 869 and risks, forest industry, and forest management (including relationships with land managers), 870 which were linked to the unique local histories, economies, and cultures of their respective 871 communities. Residents' perceptions were based on past experiences with forest management, 872 but are also closely related to communities' ties to and levels of support for the forest products 873 industry. For instance, compared to resort communities, the towns of Granby and Walden have a 874 history and generally positive pre-existing relationships with or sentiments toward the forest 875 products industry. Conversely, informants in these higher-amenity communities reported more 876 positive community relationships with forest management than informants from other study 877 communities. However, in asking informants to reflect on change over time with regard to their 878 community's thoughts about forest management and the forest products industry, we are able to 879 note similarities and shifts across time – and how community context framed and continues to 880 inform differential local perceptions of the MPB outbreak and forest management. We have not 881 only shown that these variations are shaped by community context, but that such context and its 882 influences are dynamic.

883 Oualitative findings on different trajectories in local residents' perceptional responses were substantiated by survey findings, but the ability to explore perceptions quantitatively 884 885 allowed for general patterns to be uncovered. Findings from both interviews and surveys with residents from the nine study communities provide insights into variations in forest risk 886 887 perceptions, attitudes about forest industry and management, as well as satisfaction with land 888 managers. Survey results also suggest several possible scenarios of evolving community variations in local perspectives on the MPB disturbance: (1) stable community clustering based 889 890 on vulnerability context (views on forest industry and forest management); (2) relatively clearer 891 subgrouping of communities aligned with vulnerability conditions (e.g., perceptions of forest 892 risks such as falling trees and the impact on property values, satisfaction with governmental land 893 management entities); (3) reduced differences (or increased convergence) across communities 894 (forest fire risk perception); and (4) no significant community variation in either phase (concern 895 on invasive plant species and satisfaction/dissatisfaction with developers). Despite substantial 896 temporal changes in most of these perceptual factors across the study area, the overall pattern of 897 community variations and their linkages with local amenity contexts stayed mostly consistent.

The continuity and reinforcement of previous community differences can be mainly
 attributed to specific community changes in correspondence with original and/or developing

900 local contexts or the relative lack of temporal changes across study communities. For example, 901 while the level of perceived falling tree risk rose in most study communities, respondents from lower amenity communities (Granby, Kremmling, and Walden) reported larger increases than 902 903 those from other communities. In contrast, there were smaller drops in most other forest risk 904 perceptions (except for perceived forest fire risk) for this community cluster than for those 905 higher-amenity communities. Similarly, general trust in forest management and satisfaction with 906 governmental land managers improved across the study area and particularly in the six amenity 907 communities. As a result, initial patterns of community variations in these aspects were largely 908 retained. Nevertheless, as Granby moved closer to the alternative community subgroup in terms 909 of socio-economic context, it differed from the other two lower-amenity communities in the 910 temporal trends and subsequent outcomes of some forest risk perceptions and forest views, 911 including concern on the loss of forests as an economic resource, faith in forest industry, trust in 912 forest management, and support for selected forest industry options (e.g., large- and small-scall 913 timber processing).

914 Initial household survey data from the nine north-central Colorado communities 915 suggested local residents' responses to the outbreak vary, in part, because of their biophysical 916 and socio-economic risk contexts (Flint et al., 2012). Earlier analysis showed that there were 917 notable differences between two community clusters (lower tree mortality-higher amenity vs. 918 higher tree mortality-lower amenity communities) with respect to residents' reported perceptions 919 of forest risks, forest management, and forest industry options related to the MPB outbreak. In 920 the re-study of local perceptions and actions in response to forest disturbance, while we adjusted 921 the criteria for community clustering to focus more on biophysical and social vulnerability 922 considerations, the compositions of the two community subsets were mostly identical across 923 study phases (Qin et al., 2021a). Among other key findings from the longitudinal data, the higher 924 amenity (lower vulnerability) cluster continued to report relatively lower levels of forest risk 925 perception and higher levels of support for forest management compared to communities in the 926 other cluster, while both subgroups showed reduced concerns on most forest risks and increased 927 trust in forest management and satisfaction with land managers over time. Moreover, 928 respondents in the lower amenity (higher vulnerability) communities shared decreased levels of 929 faith in the forest products industry, while perspectives of the more amenity-oriented communities indicated minimal change in this aspect. The current paper builds upon these 930 931 previous analyses and showcases the value of mixed methods research in understanding the 932 complex and dynamic human dimensions of forest hazards and risks. While our quantitative 933 analysis produced more structured information on changing variations in community responses, 934 the qualitative component helped to disentangle local contexts that influence community perceptions and processes over time. 935

936 Existing literature on community context and community variations has shown the 937 importance of longitudinal research work (Brown et al., 2005; Krannich et al., 1989; Qin et al., 938 2015a; Qin and Flint, 2017; Toman et al., 2014). This study highlights the linkages between 939 evolving community contexts and community variations in coupled socio-ecological systems. 940 Previous longitudinal boomtown research in the Intermountain West region reported that 941 community differences in local impacts of and responses to energy development decreased after 942 periods of rapid growth (Smith et al., 2001). While these study communities were not exposed to 943 a singular development activity, they were largely similar to each other in terms of 944 accompanying demographic and economic changes. More related to the present research, the 945 follow-up study of community responses to the spruce bark beetle outbreak in Kenai Peninsula,

946 Alaska detected several major trends of changing community variations in relevant perceptual 947 and behavioral indicators: reduced differences or coalescence, increased variations, similar levels 948 of variability (either changed or largely the same patterns), and no significant variation at either 949 time point (Qin and Flint, 2017). Although these changes did not match exactly with a 950 biophysical/socio-economic vulnerability typology of the study communities (including  $2 \times 2 =$ 951 4 subcategories), the analysis showed that adjusted community variations in some specific 952 domains (e.g., wildfire experience and perceived beetle impacts) generally mirrored a regional 953 beetle outbreak timeline that was directly related to local biophysical vulnerability context. In 954 contrast, this research suggests that social vulnerability context is relatively more influential than 955 biophysical vulnerability in framing local reactions to the MPB outbreak in north-central 956 Colorado over an extended period. Our longitudinal data revealed increased convergence within 957 two subgroups of communities, sustained differentiations across community clusters, as well as the shifting of community positions associated with local socio-economic restructuring. These 958 findings should contribute to a more complete understanding of the general patterns of evolving 959 960 community variations. While not implying local socio-cultural, economic, and environmental 961 conditions fully determine subsequent changes in the similarities and differences among 962 communities, we have shown that community contexts can provide a general reference frame for pinpointing potential continuity and/or change of community variations. 963

964 This mixed-methods study highlights the value of pursuing interdisciplinary research that 965 treats the integration of social and ecological characterizations as essential for nuanced 966 understanding. It can also provide useful methodological implications for capturing or tracking 967 community contexts and contextual effects in ecological social science. Our data collection and 968 analysis combined multiple established approaches including qualitative narratives, community typology building, and examining indicator variations at the community level. For the most part, 969 970 the relationships identified between changing community contexts and community differences in 971 this research can help to validate the applicability of examining community contextual effects 972 through analyzing community variations. Thus far, quantitative longitudinal analyses of 973 community contextual effects often entail comparisons of results of statistical analyses (e.g., the 974 Kruskal–Wallis one-way ANOVA tests, multilevel regression models) for different study phases. 975 Future research along this line may directly incorporate temporal dimensions into data analyses with time series models or multivariate analyses involving temporal factors. Furthermore, in 976 977 addition to the letter superscripts, text strings, and stacked bar charts used in this and several 978 other studies (e.g., Brenkert-Smith et al., 2023; Flint et al., 2012; Romero-Lankao et al., 2014; 979 Smith et al., 2001), researchers may explore additional creative approaches (3D graphs, maps 980 generated by spatial or network analyses, etc.) to indicate or visualize community variations and 981 contextual effects.

# 982983 8. Conclusions

984 Previous studies have found that biophysical and socio-economic contexts situate how community members perceive and act on forest risks such as wildfire and insect outbreaks (e.g., 985 986 Brenkert-Smith, 2011; Flint et al., 2012; Paveglio et al., 2019; Qin and Flint, 2010). In this paper, 987 we demonstrate further evidence that local context matters in influencing how communities 988 differentially respond to the same ecological event over time. By taking into consideration local context and perspectives, a broader look at the community dimension of landscape heterogeneity 989 990 revealed an alternative pattern than might have been expected based solely on biophysical data. 991 Community-level responses to slow-moving environmental change are dynamic and localized

processes that natural resource managers must navigate with communities for responsive and
context-appropriate policy and decision-making. Critically examining local context is a
necessary precursor for appropriate and achievable management strategies across communities,
as it takes into account important nuances regarding community residents' acceptance of forest
or land management and additional factors that may influence their receptiveness to certain

997 intervention and engagement approaches.

998 Better understanding of community heterogeneity can improve the efficacy of regional 999 land management and planning. Incorporating variations in human and community perceptions 1000 of forest disturbance and land management should lead to a more salient appreciation of the role 1001 and implications of social and ecological heterogeneities in the changing landscape of north-

- 1002 central Colorado. In communities where trust and satisfaction in forest management are
- 1003 relatively high, planning and strategy implementation to manage forest disturbances can move

1004 forward quite smoothly. Where trust and satisfaction are low, however, work may be needed to 1005 find common ground and build stronger relationships before moving forward with management

- 1006 plans. Since community context and associated effects are not static, researchers and
- prais: Since community context and associated creeks are not static, researchers and
   practitioners must recognize the ever-changing dynamics of communities across risk contexts –
   acting the context and associated creeks are not static, researchers and
- noting the contextualized biophysical and social processes that inform community perceptions ofand responses to enduring environmental change.

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### Tables

## Table 1. Overview of Study Communities

County	Acres of MPB- Killed Forests (1996-2018 Cumulative) <sup>a</sup>	Community	Population (approx.) <sup>b</sup>	% of Forests Affected (Phases I~II) <sup>c</sup>	Social Vulnerability Index (Phases I~II) <sup>d</sup>
Eagle	194,000	Vail	4,835	21.2~61.7%	0.180~0.212
Grand	581.000	Granby	2,079	41.0~84.1%	0.224~0.239
	381,000	Kremmling	1,509	45.2~82.1%	0.234~0.283
Jackson	364,000	Walden	606	83.4~100.0%	0.310~0.354
Routt	345,000	Steamboat Springs	13,224	22.6~53.3%	0.196~0.215
		Breckenridge	5,078	20.8~70.8%	0.202~0.218
Summit	142 000	Dillon	1,064	25.2~73.4%	0.175~0.234
Summit	143,000	Frisco	2,913	23.8~70.0%	0.171~0.255
		Silverthorne	4,402	25.4~70.9%	0.210~0.233

<sup>a</sup>Source: CSFS and USFS, 2019

<sup>b</sup>Source: U.S. Census Bureau, 2020

<sup>c</sup>This measure indicates the percentage of affected trees within a 15-mile radius around the census designated place boundary of each study community (REDACTED).

<sup>d</sup>The community social vulnerability index created based on sociodemographic, income, employment, and housing data from the 2009 and 2017 American Community Surveys (see REDACTED for further details). The ranges of this indicator for all census places in Colorado were 0.088–0.402 and 0.115–0.453 (minimum/maximum values = least/most vulnerable) in Phases I and II, respectively.

Variable		Higher Amenity Communities						Lower Amenity Communities			All
variable	Time	Breckenridge	Dillon	Frisco	Silverthorne	Vail	Steamboat Springs	Granby	Kremmling	Walden	Communities <sup>b</sup>
Forest risk	Phase I	<b>3.6</b> <sup>W</sup>	3.8 <sup>S2(W)</sup>	<b>3.6</b> <sup>W</sup>	<b>3.6</b> <sup>W</sup>	<b>3.7</b> <sup>W</sup>	3.5 <sup>D(K)W</sup>	<b>3.7</b> <sup>W</sup>	3.7 <sup>(S2)W</sup>	4.0 <sup>B(D)FS1VS2GK</sup>	3.7***
perception	Phase II	<b>3.1</b> <sup>KW</sup>	<b>3.3</b> <sup>W</sup>	<b>3.1</b> <sup>KW</sup>	<b>3.2</b> <sup>KW</sup>	<b>3.2</b> <sup>W</sup>	<b>3.2</b> <sup>KW</sup>	<b>3.4</b> <sup>W</sup>	3.5 <sup>BFS1S2</sup>	3.8 <sup>BDFS1VS2G</sup>	3.3***
Forest fire	Phase I	4.3	4.5	4.3 <sup>GW</sup>	4.4 <sup>GW</sup>	4.5 <sup>82</sup>	4.2 <sup>VGKW</sup>	4.6 <sup>FS1S2</sup>	<b>4.5</b> <sup>S2</sup>	4.6 <sup>FS1S2</sup>	4.5***
Forest file	Phase II	4.5	4.5	4.5	4.5	4.4	4.1 <sup>w</sup>	4.4	4.3	4.6 <sup>S2</sup>	4.4*
	Phase I	3.5 <sup>w</sup>	3.7	3.6 <sup>w</sup>	3.5 <sup>w</sup>	3.6	3.5 <sup>w</sup>	3.7	3.8	4.0 <sup>BFS1S2</sup>	3.7***
Falling trees	Phase II	<b>3.7</b> <sup>(G)(K)W</sup>	3.8 <sup>w</sup>	3.7 <sup>GKW</sup>	3.9 <sup>w</sup>	3.6 <sup>GKW</sup>	<b>3.7</b> <sup>(K)W</sup>	<b>4.1</b> <sup>(B)FV</sup>	<b>4.1</b> <sup>(B)F(S2)K</sup>	4.4 <sup>BDFS1VS2</sup>	3.9***
Decline in wildlife	Phase I	3.6	<b>3.9</b> <sup>S1</sup>	3.7	3.5 <sup>DW</sup>	3.8	3.6	3.8	3.7	3.9 <sup>S1</sup>	3.7**
habitat	Phase II	3.5	3.3	3.4	3.2 <sup>w</sup>	3.4	3.2 <sup>w</sup>	3.6	3.6	3.7 <sup>8182</sup>	3.4**
Impact on livestock	Phase I	2.4 <sup>KW</sup>	2.4 <sup>KW</sup>	2.3 <sup>KW</sup>	2.4 <sup>KW</sup>	2.3 <sup>GKW</sup>	2.7 <sup>w</sup>	2.8 <sup>VW</sup>	3.0 <sup>BDFS1V</sup>	3.5 <sup>BDFS1VS2G</sup>	2.7***
grazing	Phase II	<b>1.9</b> <sup>GKW</sup>	2.1 <sup>KW</sup>	1.8 <sup>S2GKW</sup>	2.0 <sup>GKW</sup>	2.0 <sup>GKW</sup>	2.3 <sup>FKW</sup>	2.6 <sup>BFS1VW</sup>	3.1 <sup>BDFS1VS2</sup>	3.4 <sup>BDFS1VS2G</sup>	2.4***
Increased erosion	Phase I	<b>3.6</b> <sup>W</sup>	4.0	3.8	3.7	3.9	3.8	3.8	3.8	<b>4.0</b> <sup>B</sup>	3.8**
and runoff	Phase II	3.3	3.4	3.2 <sup>w</sup>	<b>3.3</b> <sup>(W)</sup>	3.3 <sup>(W)</sup>	<b>3.3</b> <sup>(W)</sup>	3.4	3.4	$3.7^{F(S1)(V)(S2)}$	3.4*
Invasive plant	Phase I	3.6	3.9	3.6	3.8	3.7	3.7	3.6 <sup>(W)</sup>	3.8	<b>3.9</b> <sup>(G)</sup>	3.7*
species	Phase II	3.4	3.6	3.4	3.4	3.4	3.4	3.6	3.6	3.6	3.5
Loss of forests as	Phase I	3.3 <sup>KW</sup>	<b>3.6</b> <sup>W</sup>	<b>3.3</b> <sup>(K)W</sup>	<b>3.4</b> <sup>W</sup>	<b>3.3</b> <sup>(K)W</sup>	<b>3.3</b> <sup>KW</sup>	<b>3.7</b> <sup>W</sup>	$3.8^{B(F)S1(V)W}$	4.3 <sup>BDFS1VS2GK</sup>	3.6***
an economic resource	Phase II	<b>2.7</b> <sup>KW</sup>	<b>3.0</b> <sup>KW</sup>	<b>2.6</b> <sup>KW</sup>	<b>2.7</b> <sup>KW</sup>	<b>2.8</b> <sup>KW</sup>	<b>2.9</b> <sup>KW</sup>	<b>3.2</b> <sup>KW</sup>	3.7 <sup>BDFS1VS2G</sup>	4.0 <sup>BDFS1VS2G</sup>	3.1***
Loss of	Phase I	4.2	4.4	4.3	4.3	4.2	4.1	4.1	4.0	4.3	<b>4.2</b> (*)
quality	Phase II	<b>3.3</b> <sup>VS2KW</sup>	<b>3.7</b> <sup>w</sup>	3.5 <sup>w</sup>	<b>3.7</b> <sup>W</sup>	<b>3.8</b> <sup>B</sup>	<b>3.8</b> <sup>B</sup>	<b>3.6</b> <sup>W</sup>	3.9 <sup>B</sup>	4.1 <sup>BDFS1G</sup>	3.7***

# Table 2. Community Variations in Forest Risk Perceptions<sup>a</sup>

Loss of tourism/recreation	Phase I	<b>3.6</b> <sup>S2</sup>	<b>3.7</b> <sup>S2</sup>	<b>3.6</b> <sup>S2</sup>	3.5 <sup>w</sup>	<b>3.7</b> <sup>S2</sup>	$3.1^{\text{BDFVW}}$	3.5 <sup>w</sup>	3.3 <sup>w</sup>	<b>3.9</b> <sup>S1S2GK</sup>	3.6***
	Phase II	2.3 <sup>GKW</sup>	<b>2.8</b> <sup>W</sup>	2.5 <sup>w</sup>	$2.7^{\mathrm{W}}$	$2.8^{\mathrm{W}}$	2.7 <sup>w</sup>	<b>2.9</b> <sup>BW</sup>	3.0 <sup>BW</sup>	3.6 <sup>BDFS1VS2GK</sup>	2.8***
Loss of community	Phase I	3.6	<b>3.7</b> <sup>S2</sup>	3.5	3.6	<b>3.7</b> <sup>S2</sup>	<b>3.1</b> <sup>DVW</sup>	<b>3.4</b> <sup>W</sup>	3.2 <sup>w</sup>	<b>3.9</b> <sup>S2GK</sup>	3.5***
identity	Phase II	2.4 <sup>w</sup>	2.7 <sup>w</sup>	2.5 <sup>w</sup>	$2.7^{\mathrm{W}}$	2.7 <sup>w</sup>	<b>2.6</b> <sup>W</sup>	<b>2.9</b> <sup>W</sup>	2.9	3.5 <sup>BDFS1VS2GK</sup>	2.8***
Impact on property values	Phase I	<b>3.6</b> <sup>S2</sup>	<b>3.9</b> <sup>S2</sup>	<b>3.5</b> <sup>W</sup>	<b>3.6</b> <sup>S2W</sup>	<b>3.6</b> <sup>W</sup>	3.1 <sup>BDS1GKW</sup>	<b>3.8</b> <sup>S2</sup>	<b>3.7</b> <sup>S2</sup>	4.0 <sup>FS1VS2</sup>	3.7***
	Phase II	2.7 <sup>(K)W</sup>	$2.8^{\mathrm{W}}$	<b>2.6</b> <sup>KW</sup>	2.7 <sup>(K)W</sup>	2.5 <sup>KW</sup>	<b>2.6</b> <sup>KW</sup>	<b>3.0</b> <sup>W</sup>	3.2 <sup>(B)F(S1)VS2</sup>	3.6 <sup>BDFS1VS2G</sup>	2.9***

<sup>a</sup>Given as means based on 5-point scale (1=Not Concerned to 5=Extremely Concerned). Pairs of bold numbers mean significant temporal changes (at the 0.05 or higher level) across the two study phases. Superscript codes indicate significant (or marginally significant if with brackets) differences with corresponding communities using post hoc Tukey's test. Codes for communities: B=Breckenridge, D=Dillon, F=Frisco, S1=Silverthorne, V=Vail, S2=Steamboat Springs, G=Granby, K=Kremmling, W=Walden.

<sup>b</sup>Asterisks indicate the statistical significance of differences among all communities. (\*) p < 0.10, \* p < 0.05, \*\* p < 0.01, \*\*\* p < 0.001.

Variable		Higher Ameni	nities		Lower Amenity Communities			All			
v ar fable	Time	Breckenridge	Dillon	Frisco	Silverthorne	Vail	Steamboat Springs	Granby	Kremmling	Walden	Communities <sup>b</sup>
Faith in Forest	Phase I	2.5 <sup>GKW</sup>	2.5 <sup>GKW</sup>	2.5 <sup>GKW</sup>	2.6 <sup>GKW</sup>	2.5 <sup>GKW</sup>	2.5 <sup>GKW</sup>	2.9 <sup>BDFS1VS2W</sup>	3.1 <sup>BDFS1VS2W</sup>	3.6 <sup>BDFS1VS2GK</sup>	2.8***
Industry	Phase II	2.5 <sup>KW</sup>	2.6 <sup>KW</sup>	2.5 <sup>(G)KW</sup>	2.6 <sup>KW</sup>	2.5 <sup>KW</sup>	2.5 <sup>KW</sup>	2.8 <sup>(F)KW</sup>	3.2 <sup>BDFS1VS2G</sup>	3.3 <sup>BDFS1VS2G</sup>	2.7***
Trust in Forest	Phase I	<b>2.7</b> <sup>KW</sup>	2.5 <sup>FVS2W</sup>	<b>2.9</b> <sup>DGKW</sup>	2.7 <sup>KW</sup>	2.8 <sup>DGKW</sup>	3.0 <sup>DGKW</sup>	2.5 <sup>FVS2W</sup>	2.3 <sup>BFS1VS2</sup>	2.0 <sup>BDFS1VS2G</sup>	2.6***
Management	Phase II	<b>3.2</b> <sup>KW</sup>	<b>3.2</b> <sup>KW</sup>	3.3 <sup>KW</sup>	<b>3.1</b> <sup>KW</sup>	<b>3.1</b> <sup>KW</sup>	3.2 <sup>KW</sup>	<b>2.9</b> <sup>KW</sup>	2.5 <sup>BDFS1VS2G</sup>	2.2 <sup>BDFS1VS2G</sup>	3.0***
Biomass or Biofuels Power	Phase I	<b>3.6</b> <sup>W</sup>	3.6 <sup>w</sup>	3.7 <sup>w</sup>	3.5 <sup>w</sup>	3.5 <sup>w</sup>	3.5 <sup>w</sup>	3.8 <sup>w</sup>	3.6 <sup>w</sup>	4.3 <sup>BDFS1VS2GK</sup>	3.7***
Generation	Phase II	<b>3.2</b> <sup>KW</sup>	3.5 <sup>w</sup>	3.4 <sup>KW</sup>	3.4 <sup>KW</sup>	3.5 <sup>w</sup>	3.4 <sup>KW</sup>	3.6 <sup>w</sup>	3.9 <sup>BFS1S2</sup>	4.1 <sup>BDFS1VS2G</sup>	3.5***
Large scale	Phase I	2.3 <sup>GKW</sup>	2.4 <sup>GKW</sup>	2.2 <sup>GKW</sup>	2.4 <sup>GKW</sup>	<b>2.1</b> <sup>GKW</sup>	2.2 <sup>GKW</sup>	3.4 <sup>BDFS1VS2W</sup>	3.3 <sup>BDFS1VS2W</sup>	4.0 <sup>BDFS1VS2GK</sup>	2.8***
timber processing	Phase II	2.3 <sup>GKW</sup>	2.6 <sup>KW</sup>	2.3 <sup>GKW</sup>	2.5 <sup>GKW</sup>	2.4 <sup>GKW</sup>	2.5 <sup>GKW</sup>	3.1 <sup>BFS1VS2KW</sup>	3.6 <sup>BDFS1VS2G</sup>	3.9 <sup>BDFS1VS2G</sup>	2.8***
Small scale	Phase I	3.4 <sup>GKW</sup>	3.4 <sup>GKW</sup>	3.3 <sup>GKW</sup>	3.4 <sup>GKW</sup>	3.1 <sup>GKW</sup>	3.3 <sup>GKW</sup>	4.0 <sup>BDFS1VS2W</sup>	4.2 <sup>BDFS1VS2</sup>	4.4 <sup>BDFS1VS2G</sup>	3.6***
processing	Phase II	3.2 <sup>GKW</sup>	3.5 <sup>KW</sup>	3.3 <sup>GKW</sup>	3.5 <sup>KW</sup>	3.2 <sup>GKW</sup>	3.4 <sup>KW</sup>	3.8 <sup>BFVKW</sup>	4.3 <sup>BDFS1VS2G</sup>	4.4 <sup>BDFS1VS2G</sup>	3.6***
Niche	Phase I	3.7 <sup>KW</sup>	<b>3.7</b> <sup>KW</sup>	3.7 <sup>KW</sup>	<b>3.7</b> <sup>KW</sup>	<b>3.4</b> <sup>GKW</sup>	3.5 <sup>GKW</sup>	4.0 <sup>VS2W</sup>	4.1 <sup>BDFS1VS2</sup>	4.3 <sup>BDFS1VS2G</sup>	3.8***
marketing	Phase II	3.8 <sup>KW</sup>	4.0	4.0	<b>3.9</b> <sup>KW</sup>	<b>3.8</b> <sup>(K)(W)</sup>	<b>3.8</b> <sup>KW</sup>	3.9 <sup>(K)(W)</sup>	4.2 <sup>BS1(V)S2(G)</sup>	$4.2^{BS1(V)S2(G)}$	4.0***

#### Table 3. Community Variations in Perspectives on Forest Industry and Management<sup>a</sup>

<sup>a</sup>Given as means based on 5-point scale (1=Strongly Disagree/Oppose to 5=Strongly Agree/Support). Pairs of bold numbers mean significant temporal changes (at the 0.05 or higher level) across the two study phases. Superscript codes indicate significant (or marginally significant if with brackets) differences with corresponding communities using post hoc Tukey's test. Codes for communities: B=Breckenridge, D=Dillon, F=Frisco, S1=Silverthorne, V=Vail, S2=Steamboat Springs, G=Granby, K=Kremmling, W=Walden.

<sup>b</sup>Asterisks indicate the statistical significance of differences among all communities. \* p < 0.05, \*\* p < 0.01, \*\*\* p < 0.001.

Variable	Time	Higher Ameni	ty Commur	nities		Lower Amenity Communities			All		
variable		Breckenridge	Dillon	Frisco	Silverthorne	Vail	Steamboat Springs	Granby	Kremmling	Walden	Communities <sup>b</sup>
Local Entities	Phase I	2.8 <sup>W</sup>	<b>2.8</b> <sup>W</sup>	<b>3.0</b> <sup>VW</sup>	<b>2.9</b> <sup>VW</sup>	2.6 <sup>FS1GKW</sup>	2.8 <sup>w</sup>	<b>3.0</b> <sup>VW</sup>	<b>2.9</b> <sup>VW</sup>	3.3 <sup>d GK</sup>	2.9***
	Phase II	<b>3.2</b> <sup>(S2)</sup>	<b>3.2</b> <sup>(S2)</sup>	<b>3.2</b> <sup>S2</sup>	<b>3.2</b> <sup>S2</sup>	3.1	2.9 <sup>(B)(D)FS1GKW</sup>	<b>3.1</b> <sup>S2</sup>	<b>3.2</b> <sup>S2</sup>	3.3 <sup>s2</sup>	3.1***
Private	Phase I	2.7 <sup>w</sup>	2.8 <sup>W</sup>	3.1 <sup>v</sup>	2.9 <sup>w</sup>	2.6 <sup>F(S2)(K)W</sup>	3.0 <sup>(V)W</sup>	<b>2.9</b> <sup>W</sup>	<b>3.0</b> <sup>(V)W</sup>	3.5 <sup>BDS1VS2GK</sup>	3.0***
landowners	Phase II	3.1 <sup>w</sup>	<b>3.1</b> <sup>W</sup>	3.3 <sup>82</sup>	3.1 <sup>w</sup>	3.0 <sup>w</sup>	2.8 <sup>FKW</sup>	<b>3.1</b> <sup>W</sup>	<b>3.3</b> <sup>82</sup>	3.5 <sup>BDS1VS2G</sup>	3.1***
Local fire	Phase I	3.2 <sup>w</sup>	3.2 <sup>w</sup>	3.4 <sup>(W)</sup>	3.3 <sup>w</sup>	3.1 <sup>w</sup>	3.3 <sup>w</sup>	3.3 <sup>w</sup>	3.2 <sup>w</sup>	3.7 <sup>BD(F)S1VS2GK</sup>	3.3***
departments	Phase II	4.3 <sup>S2GKW</sup>	<b>4.1</b> <sup>S2</sup>	<b>4.2</b> <sup>S2GK</sup>	<b>4.0</b> <sup>S2</sup>	<b>4.1</b> <sup>S2</sup>	3.6 <sup>BDFS1V</sup>	<b>3.7</b> <sup>BF</sup>	<b>3.7</b> <sup>BF</sup>	3.8 <sup>B</sup>	3.9***
Private	Phase I	2.7 <sup>GKW</sup>	2.7 <sup>GKW</sup>	2.7 <sup>GKW</sup>	2.8 <sup>GKW</sup>	2.6 <sup>GKW</sup>	2.8 <sup>GKW</sup>	3.2 <sup>BDFS1VS2W</sup>	3.5 <sup>BDFS1VS2</sup>	3.8 <sup>BDFS1VS2G</sup>	3.0***
companies	Phase II	2.8 <sup>GKW</sup>	<b>3.1</b> <sup>KW</sup>	2.8 <sup>GKW</sup>	2.9 <sup>GKW</sup>	2.9 <sup>GKW</sup>	2.9 <sup>GKW</sup>	3.3 <sup>BFS1VS2W</sup>	3.6 <sup>BDFS1VS2</sup>	3.7 <sup>BDFS1VS2G</sup>	3.1***
Davalanana	Phase I	2.2	2.2	2.3	2.4	2.2	2.2	2.5	2.3	2.6	2.4**
Developers	Phase II	2.3	2.5	2.3	2.4	2.4	2.3	2.5	2.4	2.4	2.4
Homeowner	Phase I	3.0	2.9	3.2 <sup>VS2K</sup>	3.2 <sup>VS2GK</sup>	2.6 <sup>FS1</sup>	2.7 <sup>FS1</sup>	<b>2.8</b> <sup>S1</sup>	2.7 <sup>FS1</sup>	2.9	2.9***
associations	Phase II	3.1 <sup>S2</sup>	3.1	3.3 <sup>S2KW</sup>	3.3 <sup>S2KW</sup>	2.9	2.7 <sup>BFS</sup>	3.1	2.8 <sup>FS1</sup>	2.8 <sup>FS</sup>	3.0***
Government	Phase I	2.7 <sup>KW</sup>	2.7 <sup>(K)W</sup>	3.0 <sup>V(G)KW</sup>	2.7 <sup>KW</sup>	<b>2.6</b> <sup>F</sup>	<b>2.9</b> <sup>KW</sup>	<b>2.6</b> <sup>(F)</sup>	$2.4^{B(D)FS1S2}$	2.4 <sup>BDFS1S2</sup>	2.7***
Entities	Phase II	<b>3.6</b> <sup>S2GKW</sup>	<b>3.4</b> <sup>GKW</sup>	3.5 <sup>GKW</sup>	3.5 <sup>(S2)GKW</sup>	<b>3.4</b> <sup>KW</sup>	3.2 <sup>(S)BKW</sup>	3.0 <sup>BDFSW</sup>	2.7 <sup>BDFS1VS2</sup>	2.6 <sup>BDFS1VS2G</sup>	3.2***
City	Phase I	<b>3.0</b> <sup>GKVW</sup>	<b>2.9</b> <sup>K</sup>	3.2 <sup>VS2GKW</sup>	<b>3.0</b> <sup>VGKW</sup>	2.6 <sup>BFS1</sup>	<b>2.7</b> <sup>F</sup>	2.6 <sup>BFS1</sup>	2.4 <sup>BDFS1</sup>	2.6 <sup>BFS1</sup>	2.8***
government	Phase II	3.5 <sup>S2GKW</sup>	3.3 <sup>KW</sup>	3.5 <sup>S2GKW</sup>	3.3 <sup>S2GKW</sup>	3.5 <sup>S2GKW</sup>	<b>3.0</b> <sup>BFS1V</sup>	3.0 <sup>BFS1V</sup>	2.7 <sup>BDFS1V</sup>	2.6 <sup>BDFS1V</sup>	3.1***
County	Phase I	<b>2.9</b> <sup>V(K)</sup>	2.8	3.0 <sup>VGK</sup>	<b>2.9</b> <sup>VK</sup>	2.4 <sup>BFS1</sup>	2.8	<b>2.6</b> <sup>F</sup>	2.5 <sup>(B)FS1</sup>	2.7	2.7***
government	Phase II	<b>3.6</b> <sup>S2GKW</sup>	3.5 <sup>S2GKW</sup>	3.6 <sup>S2GKW</sup>	<b>3.6</b> <sup>S2GKW</sup>	3.3	<b>3.0</b> <sup>BFDS1</sup>	3.0 <sup>BDFS</sup>	2.9 <sup>BDFS1</sup>	2.8 <sup>BDFS</sup>	3.3***

# Table 4. Community Variations in Satisfaction with Land Management Entities<sup>a</sup>

		$\mathbf{p}_{\mathbf{L}}$	U	

State Forest Service	Phase I	<b>2.7</b> <sup>(S2)</sup>	2.8	<b>3.0</b> <sup>K</sup>	<b>2.7</b> <sup>S2</sup>	<b>2.7</b> <sup>S2</sup>	<b>3.1</b> <sup>(B)S1VKW</sup>	<b>2.8</b> <sup>(K)</sup>	2.4 <sup>FS2(G)</sup>	<b>2.6</b> <sup>S2</sup>	2.7***
	Phase II	<b>3.7</b> <sup>GKW</sup>	3.5 <sup>KW</sup>	<b>3.7</b> <sup>KW</sup>	<b>3.6</b> <sup>KW</sup>	<b>3.</b> 5 <sup>K(W)</sup>	<b>3.5</b> <sup>K</sup>	<b>3.3</b> <sup>B</sup>	2.8 <sup>BDFS1VS2</sup>	2.9 <sup>BDFS1(V)</sup>	3.4***
Bureau of Land Management	Phase I	2.6 <sup>(S2)W</sup>	<b>2.5</b> <sup>S2</sup>	2.7 <sup>w</sup>	2.5 <sup>S2(W)</sup>	<b>2.5</b> <sup>S2</sup>	2.9 <sup>(B)DS1V(G)KW</sup>	2.6 <sup>(S2)W</sup>	2.4 <sup>S2</sup>	2.2 <sup>BF(S1)S2G</sup>	2.5***
	Phase II	<b>3.3</b> <sup>KW</sup>	3.3 <sup>KW</sup>	3.3 <sup>KW</sup>	<b>3.3</b> <sup>KW</sup>	<b>3.4</b> <sup>KW</sup>	<b>3.2</b> <sup>KW</sup>	<b>2.9</b> <sup>W</sup>	2.6 <sup>BDFS1VS2</sup>	2.3 <sup>BDFS1VS2G</sup>	3.0***
US Forest Service	Phase I	2.5 <sup>S2W</sup>	2.5 <sup>S2W</sup>	<b>2.8</b> <sup>KW</sup>	2.5 <sup>S2W</sup>	2.6 <sup>(S2)W</sup>	3.0 <sup>BDS1(V)GKW</sup>	<b>2.6</b> <sup>S2W</sup>	2.2 <sup>FS2W</sup>	<b>1.8</b> <sup>d GK</sup>	2.5***
	Phase II	3.6 <sup>GKW</sup>	3.5 <sup>(G)KW</sup>	<b>3.7</b> <sup>GKW</sup>	<b>3.6</b> <sup>GKW</sup>	<b>3.4</b> <sup>KW</sup>	<b>3.4</b> <sup>KW</sup>	3.0 <sup>B(D)FS1W</sup>	2.6 <sup>BDFS1VS2</sup>	2.3 <sup>BDFS1VS2G</sup>	3.2***

<sup>a</sup>Given as means based on 5-point scale (1=Very Dissatisfied to 5=Very Satisfied). Pairs of bold numbers mean significant temporal changes (at the 0.05 or higher level) across the two study phases. Superscript codes indicate significant (or marginally significant if with brackets) differences with corresponding communities using post hoc Tukey's test. Codes for communities: B=Breckenridge, D=Dillon, F=Frisco, S1=Silverthorne, V=Vail, S2=Steamboat Springs, G=Granby, K=Kremmling, W=Walden.

<sup>b</sup>Asterisks indicate the statistical significance of differences among all communities. \* p < 0.05, \*\* p < 0.01, \*\*\* p < 0.001.

### Figures



**Fig. 1.** An analytical framework of the dynamic community contextual effects on variations in local perceptions of forest disturbance and land management in Colorado. The matrix on the left side represents community variations in forest risk perception, views on forest industry and management, and relationships with land managers. While community response to the MPB outbreak includes several other components (e.g., beetle-related actions), the framework highlights these perceptual factors which are the focus of the present study. The time arrow indicates changing community context and variations. Source: adapted from conceptual models by Qin et al. (2021b, 2023) and Luloff et al. (2007).



**Fig. 2.** Map of north-central Colorado and the study communities. Reprinted with kind permission from Removed for Blind Review (2021, Fig. 1). The four borders of the State of Colorado are at 37°N, 41°N, 102°03'W, and 109°03'W, respectively.





(a)







**Fig. 3.** Community variations in selected measures of forest risk perception, attitudes about forest industry and management, and satisfaction with land managers: (a) concern about falling trees; (b) concern about forest fire; (c) faith in forest industry; (d) trust in forest management; (e) satisfaction with private logging companies; and (f) satisfaction with U.S. Forest Service.

## **Exploring How Community Context Informs Variations in Local Perceptions of Forest Disturbance and Land Management in Colorado Over Time**

## Highlights

- Literature on community context and its effects on relevant phenomena is growing. •
- The analysis combined longitudinal interview and survey data from Colorado. •
- There were significant variations in community perceptions in both study phases. •
- Community context informed evolving differences in local perceptional responses. •
- Incorporating changing local contexts and variations can improve land management. •

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### Exploring How Community Context Informs Variations in Local Perceptions of Forest Disturbance and Land Management in Colorado Over Time

#### **Declaration of Competing Interests**

The authors declare that they have no known competing financial interests or personal relationships that could have appeared to influence the work reported in this paper.

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